

## Message Text

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ACTION NEA-12

INFO OCT-01 ISO-00 IO-14 AEC-11 AID-20 CEA-02 CIAE-00

CIEP-02 COME-00 DODE-00 EB-11 FEA-02 FPC-01 H-03

INR-10 INT-08 L-03 NSAE-00 NSC-07 OMB-01 PM-07 RSC-01

SAM-01 SCI-06 SP-03 SS-20 STR-08 TRSE-00 SWF-02 DRC-01

AGR-20 /177 W

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R 231615Z APR 74

FM AMEMBASSY NEW DELHI

TO SECSTATE WASHDC 1051

INFO AMCONSUL BOMBAY

AMCONSUL CALCUTTA

AMCONSUL MADRAS

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E.O. 11652/ N/A

TAGS: EAID, ENRG, ECON, IN

SUBJ: SECRETARY'S UN SPEECH - IMPLICATIONS FOR INDIA

SUMMARY: NEW DELHI IS A LONG WAY FROM TURTLE BAY, BUT THE SECRETARY'S SPEECH TO THE GENERAL ASSEMBLY CAME THROUGH LOUD AND CLEAR. CLEARLY IT APPLIES LARGELY, IF NOT PRINCIPALLY TO INDIA, BY ALL MEASURES THE LARGEST OF THE WORLD'S POOREST NATIONS.

THE SECRETARY'S ADDRESS WITH ITS PROPOSALS RELATING TO ENERGY, HUNGER, POVERTY, DISEASE, FERTILIZERS, TRANSFER OF TECHNOLOGY, ETC., HAS VAST IMPLICATIONS FOR THE DEVELOPING WORLD - IF WE ARE VIGOROUS IN CARRYING OUT HIS BOLD IDEAS. IT IMPLIES A RENEWED AMERICAN COMMITMENT TO INTERNATIONALISM, GENEROSITY AND RATIONALITY THAT WOULD MATCH THE MARSHALL PLAN IN ITS SCOPE AND COULD -- WELL, WON'T BUT COULD -- EXCEED IT IN SOPHISTICATION. WE DO NOT KNOW WHETHER THE AMERICAN PUBLIC

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IS READY FOR IT, LET ALONE THE CONGRESS. BUT WE DO KNOW LEADER-

SHIP WHEN WE SEE IT, AND VISION, AND PROMISE.

FLATTERY WILL GET US NOWHERE. ACCORDINGLY, WE HAVE TRIED TO DEAL IN A SENSIBLE WAY WITH THE OBVIOUS IMPLICATIONS OF THE SECRETARY'S SPEECH FOR INDIA. PRESUMABLY A SIMILAR ANALYSIS MIGHT BE MADE FOR EVERY OTHER DEVELOPING COUNTRY.

THERE FOLLOWS OUR BEST FIRST CRACK AT THE KINDS OF THINGS WE SHOULD BE CONSIDERING DOING IN, WITH AND FOR INDIA IF WE ARE TO CARRY OUT THE SPIRIT OF THE SECRETARY'S SIX POINT PLAN.

WE DO NOT CLAIM THAT THE INDIANS ARE NECESSARILY KEEN FOR ALL OF THESE. WE DO NOT EVEN SUGGEST THAT EVERYONE IN THE EMBASSY FEELS EVERY PROJECT SUGGESTED BELOW IS A GOOD IDEA. WE SIMPLY MEAN TO SAY THAT THESE ARE THE KINDS OF THINGS WE MUST BE SERIOUSLY CONSIDERING IN RESPONSE TO THE CHALLENGE THE SECRETARY POSED, FOR IF OUR OWN AGENCIES CANNOT RESPOND THERE IS LITTLE HOPE THAT OTHER NATIONS WILL RISE TO THE TASK.

THESE IDEAS ARE INTENDED ALSO FOR CONSIDERATION PRIOR TO THE SECRETARY'S VISIT TO INDIA AND, IN PARTICULAR, FOR POSSIBLE INCLUSION IN THE AGENDA OF THE BI-NATIONAL COMMISSION WHICH THE SECRETARY INDICATED TO SWARAN SINGH MIGHT USEFULLY ADDRESS ITSELF TO THE ISSUES HE POSED TO THE GENERAL ASSEMBLY. A SEPARATE MESSAGE CONTAINING OUR COMMENTS ON THE GOI DRAFT OF A JOINT COMMISSION AGREEMENT MAY BE READ IN PARALLEL TO THIS ONE, ALTHOUGH IT SHOULD BE CLEAR THAT A JOINT COMMISSION ORGANIZED AROUND THE SIX THEMES OF THE SECRETARY'S ADDRESS COULD BE SUBSTANTIALLY DIFFERENT THAN ONE BASED ON THE THREE AREAS THAT THIS EMBASSY AND AMBASSADOR KAUL PREVIOUSLY ENVISIONED. END SUMMARY.

1. I. ENERGY. SEVERAL OF THE POINTS THE SECRETARY MADE ON ENERGY POLICY WERE ECHOED ON APRIL 19 WHEN FOREIGN MINISTER SWARAN SINGH SPOKE ON THE SAME SUBJECT. HE CALLED FOR ACCEPTANCE OF HIGHER LEVELS OF INCOME FOR OIL PRODUCERS AND ALSO FOR GENERAL AWARENESS THAT PRESENT PRICE LEVELS WERE TOO HIGH.

2. BILATERALLY THERE IS MUCH WE CAN DO TOGETHER. US FIRMS HAVE THE BEST TECHNOLOGY IN OFFSHORE PETROLEUM DRILLING AND LIMITED OFFICIAL USE

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IT APPEARS THAT THE GOI IS ON THE VERGE OF SIGNING CONTRACTS WITH TWO US FIRMS FOR SUCH WORK. THIS WOULD ONLY BE AN OPENING STEP AND MUCH MORE CAN BE DONE WITH US PRIVATE FIRMS IN ON-SHORE OIL EXPLORATION, COAL MINING, PROCESSING AND TRANSPORTATION, GEOTHERMAL ENERGY AND COAL GASIFICATION.

3. ON A GOVERNMENT TO GOVERNMENT BASIS WE WOULD HOPE TO DEVELOP JOINT RESEARCH INTO THESE SAME FIELDS INCLUDING GEOTHERMAL

ENERGY, GEOCHEMICAL STUDY OF OIL RESOURCES; COAL MINING, GASIFICATION AND LIQUEFACTION; AND EXTRA HIGH VOLTAGE TRANSMISSION.

4. MORE GENERALLY, WE SHOULD COOPERATE IN EXCHANGES OF INFORMATION AND DEVELOPMENT OF JOINT PROPOSALS FOR INTERNATIONAL MEETINGS ON ENERGY PROBLEMS.

5. II. RAW MATERIALS. OUR MULTILATERAL POSTURE IS NOT PARALLEL AS IN THE CASE OF ENERGY SINCE INDIA TENDS TO SUPPORT EXACTLY THE TYPE OF CARTELS AND "REVALORISATION" THAT WE MOST OPPOSE. BILATERALLY, OUR INTERESTS ARE MUCH CLOSER. INDIA HAS VAST PROVEN BUT UNEXPLOITED RESERVES OF VIRTUALLY EVERY MINERAL INCLUDING LEAD, ZINC, COPPER, IRON ORE, COAL, MANGANESE, ETC. HOPELESS DOMESTIC POLICIES AND FEAR OF FOREIGN "EXPLOITATION" HAVE PREVENTED INDIA FROM DEVELOPING THIS POTENTIAL UP TO NOW. US FIRMS HAVE BECOME INCREASINGLY FLEXIBLE IN WORKING UNDER NON-TRADITIONAL, E.G., CONTRACT, ARRANGEMENT. IF INDIA IS TO REACH ITS POTENTIAL AND MEET ITS EXPORT COMMITMENTS TO COUNTRIES SUCH AS IRAN IT WILL NEED TO SHOW THE SAME TYPE OF FLEXIBILITY IN MINERAL DEVELOPMENT IT HAS SHOWN IN OFFSHORE OIL.

6. ON A GOVERNMENT TO GOVERNMENT BASIS WE COULD AGREE ON SUCH MUTUAL WORK AS TOPOGRAPHIC MAPPING, GEOPHYSICAL AND SATELLITE REMOTE SENSING OF MINERALS. THESE AND OTHER COOPERATIVE PROPOSALS HAVE ALREADY BEEN AGREED UPON IN PRINCIPLE BETWEEN AN INTERIOR DEPARTMENT TEAM AND THE GOI (SEE NEW DELHI A-74). WE MIGHT EVEN BE OF ASSISTANCE IN FUNDING TECHNICAL ASSISTANCE AND FEASIBILITY STUDIES NECESSARY TO BRING SELECTED MINERAL RESOURCES TO THE EXPLOITATION STAGE.

7. III. FOOD AND POPULATION. THERE IS NO AREA THAT MORE DRAMATICALLY ILLUSTRATES THE POINTS THAT THE SECRETARY MADE THAN INDIA'S FOOD LIMITED OFFICIAL USE

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AND POPULATION PROBLEMS. THERE IS ALSO NO AREA WHERE US ASSISTANCE WOULD BE MORE APPROPRIATE IN A NUMBER OF WAYS.

8. FIRST, WE WE HAVE BEGUN TO DO, WE MUST INCREASE OUR FOOD PROVISION. IN INDIA'S CASE, ASSISTANCE PURSUANT TO PL 480, TITLE II, AVERAGING \$55 MILLION IN RECENT YEARS, SHOULD CONTINUE, ALSO, SHOULD THE US HARVEST THIS YEAR COME UP TO PRESENT EXPECTATIONS, THE POSSIBILITY OF PL 480 TITLE I CONCESSIONAL SALES (FOR DOLLARS) TO INDIA SHOULD BE CONSIDERED.

9. IT IS ALSO IN THE FOOD AREA, WHERE THE LARGEST INCREASE IN WORLDSIDE US DEVELOPMENT ASSISTANCE IS CONTEMPLATED, THAT INCREASED AID TO INDIA SEEMS PARTICULARLY APPROPRIATE. THE FOLLOWING TYPE OF ASSISTANCE ARE RELEVANT:

10. A) PRESENTLY EXISTING INDIAN FERTILIZER PLANTS ARE PRODUCING  
AT FAR LESS THAN FULL CAPACITY DUE TO (A) SPARE PARTS SHORTAGES,  
AND (B) INADEQUATE MAINTENANCE DUE TO LACK OF TECHNICAL  
KNOWLEDGE, AND (C) ABSENCE OF CAPTIVE  
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11. B) WHILE WE WOULD TAKE IMPROVEMENT IN THE CAPACITY OF ITS  
PRESENT FERTILIZER PLANTS TO BE A PRIME INDIAN PRIORITY,  
WE MIGHT ALSO ASSIST WITH THE FINANCING OF NEW PLANTS. IN THIS  
REGARD, WE NOTE THAT NEW FERTILIZER PLANTS ARE PROGRAMMED FOR  
CONCESSIONAL US FINANCING FOR TWO  
OF INDIA'S IMMEDIATE NEIGHBORS -BANGLADESH AND PAKISTAN.

12. WE NOTE THE SECRETARY'S MENTION OF AN INTERNATIONAL FERTILIZER  
INSTITUTE INDIA IS PARTICULARLY CAPABLE OF HOSTING SUCH AN  
INSTITUTION (ONE ANALOGOUS INSTITUTE INTERNATIONAL CROPS RESEARCH  
INSTITUTE FOR SEMI ARID TROPICS IS ALREADY BASED HERE) AND  
THERE WOULD SEEM OBVIOUS SYMBOLIC VALUE IN SUCH AN ARRANGEMENT  
(INDIA'S NEED FOR FERTILIZER, AND GROWING INABILITY TO MEET THAT  
NEED, DRAMATICALLY ILLUSTRATES THE PROBLEMS OF MANY OF THE  
LDC'S).

13. THERE HAS ALSO BEEN A LONG TRADITION OF MUTUALLY ADVANTAGEOUS  
JOINT RESEARCH IN AGRICULTURAL PROBLEMS, IRRIGATION, PEST  
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CONTROL, FERTILIZER APPLICATIONS ETC. WITH THE RECENT APPROVAL OF NEW JOINT RESEARCH PROPOSALS, WE HOPE THAT BOTH GOVERNMENTS WILL MAKE MAXIMUM FEASIBLE USE OF THIS OPPORTUNITY FOR SCIENTIFIC ACHIEVEMENT.

14. IN THE LIFE AND DEATH MATTER ON MONSOON PREDICTION, EMPHASIZED IN THE SECRETARY'S SPEECH, WE ARE ALREADY ENGAGED BILATERALLY WITH THE INDIAN AND HAVE PLANS TO INTENSIFY COOPERATION. INDIA CURRENTLY RECEIVES CLOUD PICTURES FROM US WEATHER SATELLITES IN APT RECEIVERS AT BOMBAY, CALCUTTA, MADRAS, NEW DELHI, AND POONA. SINCE 1963 SOME 80 NASA METEOROLOGICAL ROCKETS HAVE BEEN LAUNCHED FROM INDIA'S THUMBA RANGE. UP UNTIL ABOUT A YEAR AGO THE EMBASSY USED TO RELAY DATA OBTAINED BY US NAVY PLANES FLYING THROUGH THE EYES OF HURRICANES UP TO THE 80TH PARALLEL TO THE GOI DEPARTMENT OF METEOROLOGY. WHEN THE NASA-INDIAN SPACE RESEARCH ORGANIZATION SATELLITE INTERNATIONAL TELEVISION EXPERIMENT BEGINS OVER INDIA IN THE SUMMER OF 1975, ANOTHER EXPERIMENT ON OUR ATS-F SATELLITE WILL AID IN MONSOON PREDICTION. AMONG MANY OTHER SPECIFIC PROPOSALS, WE EXPECT THAT A ST LOUISI UNIVERSITY PROFESSOR WILL SOON START A SYNNIC STUDY OF THE EQUATORIAL BOUNDARY LAYER WITH RESPECT TO THE LOW LEVEL WEST INDIA JET. THIS RESEARCH COULD BE STEPPED UP AND FOCUSED MORE DIRECTLY ON MONSOON PREDICTION.

15. IN THE PRIVATE SECTOR THERE IS ALSO MUCH THAT WE COULD ACCOMPLISH TOGETHER. FOR EXAMPLE, WE HOPE THAT BY THE END OF THE YEAR THE UNION CARBIDE CONCEPT OF A MAJOR COAL GASIFICATION COMPLEX WHICH WOULD BE USED TO INCREASE SHARPLY INDIAN PRODUCTION OF FERTILIZER WILL BECOME A FORMAL PROPOSAL AND THAT IT WILL BE QUICKLY APPROVED.

16. IV. RESOURCE TRANSFER. IN INDIA, THE US IS CONTEMPLATING FOR FY 75(A) DEVELOPMENT LENDING OF \$75 MILLION (B) TECHNICAL ASSISTANCE OF \$1 MILLION (C) DEBT RESCHEDULING OF AN AMOUNT STILL UNCERTAIN, IN TERMS OF THE OBVIOUS NEED, THIS LEVEL OF ASSISTANCE IS, FOR THE LONGER TERM, INSUFFICIENT AND A SIZEABLE INCREASE WOULD BE JUSTIFIED IN TERMS OF THE SECRETARY'S UN SPEECH. PLEASE REMEMBER: THE SPEECH WAS NOT WRITTEN IN NEW DELHI.

17 IT IS OF INTEREST TO CONTRAST THE POSITION OF OTHER INDIAN CONSORTIUM DONORS WITH THAT OF THE US AT THE WORKING SESSION  
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MEETING HELD IN PARIS ON APRIL 9. THE GERMANS, BRITISH AND OTHERS WERE NOTICEABLY FORTHCOMING IN TERMS OF THEIR DESIRE AND PLANNING TO INCREASE AID TO INDIA. AT CONTEMPLATED LEVELS THE US WOULD BE ONLY THE FIFTH LARGEST DONOR. IN PERCAPITA TERMS THE LOWEST? THE US WAS NON-COMMITTAL AT PARIS. SILENT.

18. V. SCIENCE AND TECHNOLOGY. THERE ARE DRAMATIC POSSIBILITIES FOR INDO-US COOPERATION IN THIS FIELD.

19. THE JANUARY 7-10, 1974 INDO-AMERICAN CONFERENCE ON ACADEMIC COLLABORATION IN NEW DELHI FORMALLY AGREED TO A BROAD LIST OF AREAS FOR COOPERATION, INCLUDING, FOR EXAMPLE, REPRODUCTIVE BIOLOGY AND FERTILITY CONTROL, CONSERVATION OF PLANT AND ANIMAL RESOURCES, POST HARVEST TECHNOLOGY, COMMUNICABLE DISEASES, NUTRITION, HEALTH MANPOWER DEVELOPMENT AND UTILIZATION, WATER RESOURCES, INTEGRATED PEST CONTROL, ENERGY, MATERIALS SCIENCE, RESOURCES, PROCESS DESIGN SIMULATION AND CONTROL, BIOLOGICAL METEOROLOGICAL ECOLOGICAL, 474-), URBAN PLANNING, SPACE SCIENCE, INFORMATION, COMMUNICATION, AND TRANSPORTATION SYSTEMS.

20. DURING THE VERY PRODUCTIVE VISIT OF ACTION US SURGEON GENERAL PAUL EHRLICH AND HIS HEW HEALTH TEAM, HEALTH MINISTER KARAN SINGH, HIS STAFF, AND OTHER GOI OFFICIALS, GUIDED STRICTLY BY THE GOI NATIONAL PRIORITIES OF THE FIFTH FIVE YEAR PLAN, AGREED TO A WIDE RANGE OF MUTUALLY PROFITABLE ENDEAVORS PRECISELY CONGRUENT WITH HEW PRIORITIES. (SEE NEW DELHI 5162 DATED APRIL 18, 1974).

21. IF IT IS DECIDED TO ESTABLISH A JOINT S & T SUBCOMMISSION, THE TWO NATIONAL HEALTH AGENCIES COULD PROCEED IN HIGH GEAR MAKING THE DETAILED DECISIONS WHERE THE SKILLS AND MONEY ARE, PLANNING AND PERIODICALLY REVIEWING RESULTS IN ACCORDANCE WITH THE TENTATIVE VERBAL AGREEMENTS OF THE RECENT DISCUSSIONS.

22. OTHER US AGENCIES COULD PROCEED IN LIKE MANNER IN THE AREAS OF THEIR INTERESTS AND SKILLS.

23. THE AVAILABILITY TO US AGENCIES OF SOME \$3 MILLION PER YEAR IN HARD CURRENCY WOULD GREATLY INCREASE THE EFFECTIVENESS OF OUR US-GOI S&R RESEARCH PROGRAMS.

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24. SO FAR WE HAVE SPOKEN ONLY OF THE PUBLIC SECTOR, WHICH CONTROLS OVER 90 PERCENT OF INDIA'S S&R. HOWEVER, THE BEST TECHNOLOGY IN THE US IS THE PRIVATE PROPERTY OF INDUSTRIAL CORPORATIONS. REALLY THE MOST EFFECTIVE WAY TO FACILITATE TRANSFER OF TECHNOLOGY AND ASSIST INDUSTRIALIZATION AS SECRETARY KISSINGER SUGGESTS, IS FOR TO INFLUENCE INDIA TO ALLOW MORE US CORPORATIONS TO DO BUSINESS IN INDIA. AREAS MOST ATTRACTIVE TO INDIA-THE CURRING EDGE--INCLUDE OIL EXPLORATION, COAL GASIFICATION, FERTILIZER PRODUCTION, MINING AND CONSTRUCTION MACHINERY, COMPUTERS, ETC. THE EMBASSY CAN CATALYZE THIS.

25. ONCE MORE MUTUAL TRUST IS ENGENDERED, US CORPORATIONS COULD

WELL FARM OUT SIGNIFICANT AMOUNTS OF THEIR RESEARCH AND DEVELOP-  
MENT TO INDIAN SUBSIDIARIES WHERE PERSONNEL COSTS APPROXIMATE  
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## Message Attributes

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**Disposition Approved on Date:**  
**Disposition Authority:** MorefiRH  
**Disposition Case Number:** n/a  
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